Introductory Remarks to the Question about the Origin of the Provisions in "Civil and Commercial Code"

Due to the problem of the lack of detailed accurate documents about the drafting process of the code "ประมวลกฎหมายแพ่งและพาณิชย์", the identification of the roots and origin of its provisions is one of the basic subject for academic research of this code; it is quite true especially in regard with "บรรพ ๑ และ ๒"

What were their roots and origin? Was it true that the code had been modeled on the Japanese Civil Code? What was the role of the German Civil Code in the formation of the code? Just these questions drove me to start to translate it into Japanese and German in the 1990s. Meanwhile, I have already released three different versions of the translation of Book I and II as follows:

- 1. ประมวลกฎหมายแพ่งและพาณิชย์ ฉบับเก่า (พ. ศ. ๒๔๖๖) บรรพ ๑ (available <u>here</u>) ประมวลกฎหมายแพ่งและพาณิชย์ ฉบับเก่า (พ. ศ. ๒๔๖๖) บรรพ ๒ (available <u>here</u>)
- ประมวลกฎหมายแพ่งและพาณิชย์ ฉบับเดิม (พ. ศ. ๒๔๖๘) บรรพ ๑ (available here)
 ประมวลกฎหมายแพ่งและพาณิชย์ ฉบับเดิม (พ. ศ. ๒๔๖๘) บรรพ ๒ (available here)
- 3. ประมวลกฎหมายแพ่งและพาณิชย์ ฉบับปัจจุบัน (พ.ศ. ๒๕๓๕) บรรพ ๑ (available <u>here</u>) ประมวลกฎหมายแพ่งและพาณิชย์ ฉบับปัจจุบัน (พ.ศ. ๒๔๖๘) บรรพ ๒ (available <u>here</u>) (The last ones are out of date, waiting for updating)

Alongside these works, I gathered basic information about the historical background of the codification project at the beginning of the 20. Century in the Kingdom of Siam. There are several standard works on the subject, for instance:

A.



ดร.ชาญชัย แสวงศึกดิ์ กรรมการร่างกฎหมายประจำ สำนักงานคณะกรรมการกฤษฎีกา

อิทธิพลของฝรั่งเศสในการปฏิรูปกฎหมายไทย

สำบักพิมพ์บิติธรรม พ ศ ๒๕๓๙

B.



ดร.แสวง บุญเฉลิมวิภาส รองศาสตราจารย์ มหาวิทยาลัยธรรมศาสตร์ ประวัติศาสตร์กฏหมายไทย (The Thai Legal History)

วิญญูชน พ.ศ. ๒๕๔๓

C.



คำแปลไทย โดยสุรพล ใตรเวทย์

การร่างประมวลกฎหมายในประเทศสยาม โดย เรอเน่ กิยอง

The Work of Codification in Siam by René Guyon (1919)

วิญญูชน พ.ศ. ๒๕๕๐

Through the study of these publications, I realized that <u>there were no clear and decisive answer</u> to our questions. Apparently, the drafters did not leave any official documents or records about the drafting procedures of the code. Instead, the authors of the books mentioned above cited the record of <u>the interview with the leading drafter of the code</u>, <u>wswnungsward</u>, which was carried out on 12 September 1980, 10 December 1980, and 16 June 1981:

 \mathbf{D}_{1} .



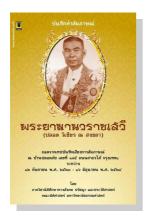
ภาควิขานิติศึกษาทางสังคม ปรัชญา และประวัติศาสตร์

บันทึกคำสัมภาษณ์ พระยามานวราชเสวี

พ.ศ. ๒๕๒๓

The interviewers were professors of the Faculty of Law, Thammasat University. This is a typed document and not officially published. It was available only at the library of the Thammasat University.

 \mathbf{D}_2 .



(Published Version of the same) วิญญชน พ.ศ. ๒๕๕๗

* For unknown reasons, the document was not published over 30 years. Now, it is finally available for everyone

In the interview, *Phraya Manava Racasevi* told briefly the story of the drafting work of the code, especially he described how he prevented the initial concept (Draft 1919) developed by the French advisors and achieved his own idea to draft Book I and II after the Japanese Civil Code.

```
เราจะเปลี่ยน เราก็มีเสียงข้างมากเราก็ทำได้อยู่ดี (หัวเราะ)

กังนั้นประมวลกฎหมายของเรา จึงถูกเปลี่ยนจาก ชีวิลโค๊ก (แบบฝรั่งเตช)
มาเป็น แพนเด็กต์โค๊ก (กลา oct Codo) แบบเยอรมัน แต่เราก็ต้องรักษา
นำใจของฝรั่งเศสเอาไว้ โดยเราเอาเค้าโครงแบบเยอรมัน แล้วเอาโพรวีรั่น
ชองฝรั่งเศสเป็นบางตอน เวลารางกฎหมายผมก็บอกว่าอันนี้เอามาจากกฎหมาย
ญี่ปุ่น อันนั้นสวิส อันนั้นโอลด์เทกซ์ ที่กรรมการชุดก่อนทำกันไว้ ตอนนั้นผมราง
เสร็จผมก็ได้ทำอินเด็กซ์เอาไว้ โอ๊ย เหนื่อยยากเหลือเกิน นี่แน่ผมจะให้อาจารย์
ดูแต่ละมาตรา ๆ ผมคนเอาไว้หมด
ส่วนผมนะ ระหว่างทำกฎหมายนี้ต้องอยู่กับตำราทั้งวันทั้งคืน ไม่เป็นอันได้
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 $(D_1, p.4; D_2, p.23)$

"[...] In this way, our code has been changed from Civil Code (French style) to Pandect Code in German style. [...] At the time, after the drafting has been finished, I created an *index* [...]"

So, he created a table of foreign provisions which were referenced as samples and models. He told that this table covered the provisions Secs. 1 to 1420 (D1. p.6; D2. p.25). This table, "ที่มาของกฎหมายในประมวลกฎหมายแพ่งและพาณิชย์ บรรพ ๑-๕" — we will call it simply "Phraya Man's Index" — was an unpublished document stored in the Office of the Council of State (สำนักงานคณะกรรมการกฤษฎีกา). In 1990, this table was published as an appendix to the centennial publication compiled by the Bangkok University:

E.



พระยามานวราชเสวี อุทาหรณ์สำหรับประมวลกฎหมายแพ่งและ พาณิชย์

บรรพ ๑ – ๒ (ฉบับกรมร่างกฎหมาย ๒๔๖๘)

เนื่องในโอกาสครบรอบ ๑๐๐ ปี พระยามานวราชเสวี ๑๘ กันยายน พ.ศ. ๒๕๓๓

Besides the "Index", this book included also the bibliography of the books which were donated to the library of Bangkok University after the death of พระยามานว ราชเสวี, "*Phya Manava Rajsevi Library*".

When I had the first opportunity to look into the "Index", I had already prepared my own table of references for the provisions in Book I and II through the translation work. I compared the "Index" and the result of my research, and I recognized certain differences between the both tables. For this reason, I decided to proceed with a comparison study between the "Index" and my own recognition. According to the comparison result, I released an "*extended Index*" with corrections and complementary entries:

- F. Phraya Man's Index for Book I and II of the Civil and Commercial Code for the Kingdom of Siam (as of 1925) with Supplementary Entries by the Translator: available here.
- G. Remarks about the Selection of the Model Provision
 - * For each provision, I chose a most important model provision from the entries and marked it with an asterisk. I recorded the reason for my choice for each provision in a memorandum: available here (sorry, only in Japanese).

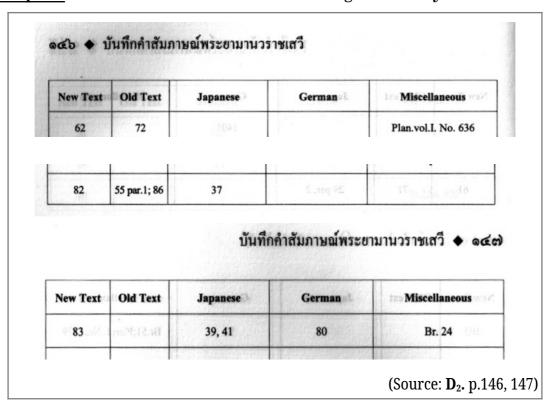
Inaccuracy Question of the "Index"

In this comparison research, however, I identified 36 entries which seemed to be *inaccurate probably due to simple mistakes*. The provisions in question are those as follows:

- in Book I;
 Secs. 20, 27, 82, 83, 114, 118, 154, 157, 177
- in Book II;
 Secs. 206, 213, 228, 295, 301, 308, 317, 322, 337, 348, 367, 379, 387, 388, 391, 402, 403, 408, 413, 415, 434, 438, 447, 448
 - *) 6 entries 27, 367, 387, 388, 403, and 438 are to acknowledge as "appropriate", and the entries 20 and 391 were marked as "inaccurate [??]" due to my mistake (as of the confirmation on 24. September 2021).

Accordingly, I reached the conclusion that the "*Phraya Man's Index*" suffered certain *inaccuracy*. Moreover, there were also *missing entries*. Some samples could be presented as follows:

• Sample 1: Entries for Secs. 82 and 83 in the original "Phraya Man's Index"



Secs. 82 and 83 read in English:

- **82.** A foundation must be created by an instrument in writing containing the following particulars:
 - (1) The name of the foundation,
 - (2) Its objects,
 - (3) The address of its office, if any,
 - (4) Provisions as to its property,
 - (5) Provisions as to the appointment and dismissal of its managers.
- **83** If a foundation is created by an act inter vivo, the provisions relating to Gifts apply mutatis mutandis.

If it is created by will, the provisions relating to Inheritance apply mutatis mutandis.

The models or samples named in the "Index" are following provisions:

• Secs. 55 and 86 of the "Old Text"

มาตรา ๕๕ บุคคลซึ่งศาลได้แสดงว่าเป็นคนวิกลจริตดังนั้นแล้ว ถ้าทำการใดแต่ลำพังตน ไม่มีผู้แทน โดยชอบธรรมอนุมัติด้วยไซร้ การนั้นย่อมเป็นโมฆียะ

Section 55. – If an act is done alone by a person whom the Court ordered to be a person of unsound without consent by his lawful representative, the act is voidable.

มาตรา ๘๖ ตราสารตั้งมูลนิธินั้น ต้องมีข้อความสำคัญดังต่อไปนี้

- (๑) ชื่อของมูลนิธิ
- (๒) วัตถุที่ประสงค์ของมูลนิธิ
- (๓) ที่ตั้งสำนักงานของมูลนิธิ แม้จะพึ่งมี
- (๔) ข้อบังคับสำหรับจัดการมูลนิธิ
- (๕) การแต่งตั้งผู้จัดการทั้งหลายของมูลนิธิ

Section 86. – The instrument creating a foundation must contain the following particulars:

- (1) The name of the foundation
- (2) Its object
- (3) The address, if possible, of its principal office,
- (4) The rules for its management,
- (5) The appointment of its managers.

• Arts. 37, 39, 41 of the Japanese Civil Code;

第三十七條 社團法人ノ設立者ハ定款ヲ作リ之ニ左ノ事項ヲ記載スルコトヲ要ス

- 一 目的
- 二 名称
- 三 資産ニ關スル規定
- 四 事務所
- 五 理事ノ任免ニ關スル規定
- 六 社員タル資格ノ得喪ニ關スル規定

Article 37 – Any person who intends to form an incorporated association must prepare the Articles of incorporation and specify the following matters:

- (1) Purposes;
- (2) Name;
- (3) Location of the office;
- (4) Provisions regarding the asset;
- (5) Provisions regarding the appointment and dismissal of directors;
- (6) Provisions regarding the acquisition and loss of membership status.

第三十九條 財團法人ノ設立者ハ其設立ヲ目的トスル寄附行為ヲ以テ第三十七條第一号乃至 第五号ニ掲ケタル事項ヲ定ムルコトヲ要ス

Article 39 – Any person who intends to form an incorporated foundation must provide for the matters set forth in items 1 to 5 inclusive of Article 37 in the act of endowment which is intended to form such foundation.

第四十一條 生前處分ヲ以テ寄附行為ヲ為ストキハ贈與ニ關スル規定ヲ準用ス

Article 41 – The provisions relating to gifts shall apply mutatis mutandis to acts of endowment in the form of inter vivos dispositions.

• § 80 of the German Civil Code

§ 80. Zur Entstehung einer rechtsfähigen Stiftung ist außer dem Stiftungsgeschäfte die Genehmigung des Bundesstaats erforderlich, in dessen Gebiete die Stiftung ihren Sitz haben soll. Soll die Stiftung ihren Sitz nicht in einem Bundesstaate haben, so ist die Genehmigung des Bundesraths erforderlich. Als Sitz der Stiftung gilt, wenn nicht ein Anderes bestimmt ist, der Ort, an welchem die Verwaltung geführt wird.

Section 80. – In addition to the foundation business, the establishment of a foundation with legal capacity requires the approval of the federal state in whose territories the foundation is to have its seat. If the foundation is not to have its seat in a federal state, the approval of the Federal Council is required. Unless otherwise specified, the seat of the foundation is the place where the administration is carried out.

Apparently, we can identify following *inaccuracy*:

- 1. Sec. 55 of the "Old Text" has nothing to do with the contents of Sec. 82.
- 2. Art. 37 of the Japanese code is a provision about "association". Art. 39 employs Art. 37 to "foundation". In this sense, the both provisions should be referenced for Sec. 82.
- 3. Art. 39 of the Japanese code and § 80 of the German code do not deal directly with the subject of Sec. 83.

Accordingly, I put "[??]" to referenced provisions as a marking for inaccuracy and

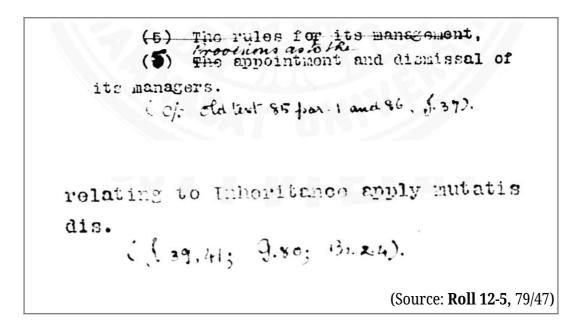
inserted complementary entries with "[]" in my table "Phraya Man's Index for Book I and II" (F. cited above) as follows:

1	81	110	* 84	34 <1.41,42; II.23,70>	80
Ì	82	112	55 par.1 [??] ; 86	* 37 [, 39] <1.44(II)(III); II.26,51>	[81, 85]
	83	-		39 [??] , * 41 <1.58,59,62; II.71,72>	80 [??]
	84	119		* 40	
Ì	0 [* 95 (-95 par 21 97 par 2	1941 -1 44 49- 11 22 70-	raa on1

(Source: F. p.17)

Archives of the History of Thai Codification

Long time, I had no opportunity to confirm whether my recognition of "inaccuracy questions" is reasonable or not. This situation has changed since the "Archives of the History of Thai Codification" have become accessible for public in 2020 (its list is available here). These archives are collections of documents which have been preserved in the library of the "Office of the Council of State". The archive "Roll 12-5 (Vol.79)" contains the drafting materials which *Phraya Manava Racasevi* probably referred to. Its parts for references of Secs. 82 and 83 look like as follows:



Based on this evidence, we could confidently conclude following points:

1. The entry "Old Text 55" at Sec. 82 was <u>incorrect due to careless mistake</u>. The correct reference was "<u>Old Text 85 par.1</u>".

มาตรา ๘๕ มูลนิธินั้น จะต้องก่อตั้งขึ้นด้วยทำตราสารลงไว้เป็นลายลักษณ์อักษร Section 85 – A foundation shall be created by an instrument in writing. 2. The entries "J.39" and "G.80" were correct. In other words, they were *inaccurate due to substantial misunderstanding*.

Of course, the questions <u>who</u> wrote these references based on <u>what</u> would be other matters.

• Sample 2: Entries for Secs. 226 and 228 in the original "Phraya Man's Index"

Miscellaneous	German	Japanese	Old Text	New Text
020	294, 295	493	356	208
li.	270			225
	299 par. i	2.9		226
lika kat	300	422		227
015	231	1 000		228

Secs. 226 and 228 read in English:

226. – A person who is subrogated to the rights of a creditor is entitled to exercise in his own name all the rights which the creditor had in respect of the obligation including any security for it.

By real subrogation, a property is substituted for another property in the same juristic person as the previous one.

228. – If, in consequence of the circumstance which makes the performance impossible, the debtor acquires a substitute or a claim for compensation for the object owed, the creditor may demand delivery of the substitute received or may himself claim for compensation.

If the creditor has a claim for compensation on account of non-performance, the compensation to be made to him is diminished, if he exercises the right specified in the foregoing paragraph, by the value of the substitute received or of the claim for compensation.

As clearly seen in the "*Phraya Man's Index*", Sec. 226 has no reference. However, I was quite sure that this provision was modeled after Sec. 6 of the "Old Text". Also, regarding Sec. 228, § 231 of the German code as a reference for Sec. 228 seemed to be quite implausible. It must have been "§ 281" instead:

• Sec. 6 of the "Old Text"

มาตรา ๖ บุคคลผู้รับช่วงสิทธิแห่งเจ้าหนี้อาจใช้สิทธิทุกประการซึ่งเจ้าหนี้ได้มีตามผลแห่งหนี้ ฤ ประกันแห่งหนี้นั้นได้

Section 6 – A person who is subrogated to the rights of a creditor can exercise all the rights which the creditor had in respect of the effects of the obligation or of any security for it.

• §§ 231 and 281 of the German Civil Code

§ 231. Wer eine der im § 229 bezeichneten Handlungen in der irrigen Annahme vornimmt, daß die für den Ausschluß der Widerrechtlichkeit erforderlichen Voraussetzungen vorhanden seien, ist dem anderen Theile zum Schadensersatze verpflichtet, auch wenn der Irrthum nicht auf Fahrlässigkeit beruht.

Section 231. – If a person does any of the acts described in section 229 in the mistaken assumption that the requirements necessary to exclude unlawfulness are satisfied, he is obliged to pay damages to the other party, even if the mistake does not result from negligence.

§ 281. Erlangt der Schuldner in Folge des Umstandes, welcher die Leistung unmöglich macht, für den geschuldeten Gegenstand einen Ersatz oder einen Ersatzanspruch, so kann der Gläubiger Herausgabe des als Ersatz Empfangenen oder Abtretung des Ersatzanspruchs verlangen.

Hat der Gläubiger Anspruch auf Schadensersatz wegen Nichterfüllung, so mindert sich, wenn er von dem im Abs. 1 bestimmten Rechte Gebrauch macht, die ihm zu leistende Entschädigung um den Werth des erlangten Ersatzes oder Ersatzanspruchs.

Section 281. – If, in consequence of the circumstance which makes the performance impossible, the debtor acquires a substitute or a claim for compensation for the object owed, the creditor may demand delivery of the substitute received or assignment of the claim for compensation.

If the creditor has a claim for compensation on account of non-performance, the compensation to be made to him is diminished, if he exercises the right specified in par. 1, by the value of the substitute received or of the claim for compensation.

Accordingly, I noted my consideration in my table "Phraya Man's Index for Book I and II" (F. cited above) as follows:

225		[419] <prop. -="" 391="" 393=""></prop.>	* 290
226	* [6]	[304, 423] <secur. 133,="" 339="" prop.=""></secur.>	
227		* 422 <1.223(II); II.218>	[255]
228			231[??] * [281]
220			

(Source: **F.** p.23)

After the release of the "Archives of the History of Thai Codification", I found the following notations in the archive "Roll 12-5 (Vol.79)", which

confirmed my consideration:

subrogation, the property is for another property in the same ition as the previous one. (% Call Gard.).

foregoing paragraph, by the value substitute received or of the claim pensation.

(G. 281).

(Source: **Roll 12-5,** 79/128)

It is quite likely that the person who prepared the "*Index*" was not careful enough as he checked the document.

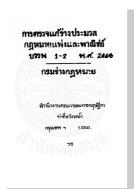
Digitizing the Archive "Roll 12-5" and

Recollecting the Referencing Data

Apparently, we have to rebuild the referencing table of foreign provisions based on <u>the handwritten memorandums</u> to each provision of Book I and II in English, which are included in the archive "Roll 12-5", in order to confirm or correct the entries in the "Phraya Man's Index".

We use the following document in the "<u>Archives of the History of Thai</u> <u>Codification</u>" as main resource:

I.



การตรวจแก้ร่างประมวลกฎหมายแพ่งและพาณิชย์

บรรพ 1 – 2 พ.ศ. 2468 กรมร่างกฎหมาย Roll 12-5 (Vol.79)

Period: [18 ก.ค. 2468 – 18 พ.ย. 2568]

In the first step, the draft for the revised Civil and Commercial Code of 1925 (so-called "*New Text*") in English is to be digitized based on this source:

- Digitized Draft Civil and Commercial Code of 1925, Book I: available **here**
- Digitized Draft Civil and Commercial Code of 1925, Book II:
 - Title I: available **here**
 - Title II V: available here

In the next step, all the handwritten memorandums are to be extracted and put into the comparison with the entries in the "**Phraya Man's Index**(ที่มาของ กฎหมายในประมวลกฎหมายแพ่งและพาณิชย์)"

- Comparison: Phraya Man's Index and the Memorandums, Book I & II: available here
- Result of the Comparison: Reconfirmed Inaccuracy in the Phraya Man's Index: available here

Inaccuracy Reconfirmed

According to the comparison between the entries of the "*Phraya Man's Index*" and the memorandums in the archive "Roll 12-5", certain inaccurate entries were reconfirmed. The important ones of them are listed as follows:

Provision #	Inaccurate entries	Missing or correct entries
17		Austria 25; It. 924
35		de Becker principles p.11, 12
38		G. 1438, 1519
40		Dika 664/2465
43		Old text 27
53		Fr. 112, 114
66		Old text 76
82	Old text <mark>5</mark> 5 par.1	Old text <u>8</u> 5 par.1
85	Old text 85	Old text 85 par.2
99	Arg. 234 <mark>9</mark>	Arg. 234 <u>6</u>
100		Huebner No.25 p.165
101		S.C. 713
107	Huebner	Huebner No.27 p.175
113		S.O. 19 – 21
114	S. <mark>C</mark> . 19 – 22	S. <u>O</u> . 19 – 22
116		Arg. 94, 95, 128
118	Old text 94	<u>J.</u> 94; Sch. p.93
129		Fr. 1117
144	Plan. I. No. <mark>32</mark>	Plan. Vol.I No. <u>325</u>
154	Old text 21 <mark>0</mark>	Old text 21 <u>1</u>
172		Br. 172 V
179		Old text 442
183		Draft of Capacity of 1919 s.82, 85
186		G. 207
189		G. 704, 559, 560
191		Plan. Vol.II No.648
192		Baud. Vol.28 No.105; S.O. 141 par.3
213	Old text 331 <mark>,</mark> 334; G. 249 <mark>,</mark> 251	old text 331334; G. 249251
221		G. 301

226		Old text 6
228	G. 2 <mark>3</mark> 1	G. 2 <u>8</u> 1
231		German Law on Application of Civil Code sect. 52; S.C. 822
232		German Law on Application of Civil Code sect. 53
238		Plan. Vol. II No. 325
251		J. 303
268		J. 192 – 195; Book on Thing 118
295	Old text 246 – 260	Old text <u>246, 256, 257, 260</u>
317	Old text <mark>291 –</mark> 292	Old text 292
321		Old text 297, 298; G. 364
323		Sect. 464
326		Old text 304 – 306; S.O. 88 – 90; G. 371
330		Sect. 207
337	G. 3 <mark>68</mark>	G. 3 <u>83</u>
348	J. 51 <mark>3</mark>	J. 51 <u>2</u>
350	Fr. 1274 <mark>–</mark> 1277	Fr. 1274, <u>1275</u> , 1277
354	G. 14 <mark>5</mark>	G. 14 <u>8</u>
361		S. 130 [??] [old test 130]
369		Fr. 1612 – 3
372		Book III Sect. 567
399	Old text 164 <mark>,</mark> 167	Old text 164 <u>to</u> 167; G. 681
401		Old text 161, 162; G. 683; S.O. 422
402	Old text 1 <mark>5</mark> 2	Old text 1 <u>6</u> 2
415		S. 938 – 40
434	G. 826 – 823	G. 836 – 838
448	S.O. <mark>5</mark> 0	S.O. <u>6</u> 0